



# Department of State

# TELEGRAM

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FM AMEMBASSY MEXICO  
TO SECSTATE WASHDC PRIORITY 4289  
INFO USINT HAVANA  
AMEMBASSY MOSCOW  
USMISSION GENEVA  
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ALL AMCONSULS MEXICO POUCH

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DEPARTMENT PASS TO AMERICAN REPUBLIC COLLECTIVE  
VIENNA FOR USIAEA

E.O. 12065: GDS 3/14/86 (GLASSMAN, JON D.) OR-P  
TAGS: PARM, MIL, PORG, XM, CU, MX  
SUBJECT: CUBA FORMALLY DECLINES TO ADHERE TO TREATY  
OF TLATELOLCO

1. (C) SUMMARY: THE GOVERNMENT OF CUBA HAS FORMALLY REQUESTED THAT OPANAL--THE EXECUTIVE ORGAN OF THE TREATY OF TLATELOLCO--INFORM LATIN AMERICAN SIGNATORIES OF THE TREATY THAT CUBA DOES NOT NOW FIND IT POSSIBLE TO ADHERE TO THE TREATY (WHICH REQUIRES FORMAL RENUNCIATION OF THE NUCLEAR WEAPONS OPTION.) THE CUBANS SPELL OUT CONDITIONS WHICH WOULD PERMIT THEM TO CONSIDER TREATY ADHERENCE. THESE CONDITIONS INCORPORATE EARLIER CUBAN STANCES, ALBEIT STATED IN EXTREMELY BROAD AND FAR-REACHING TERMS: DISSOLUTION OF BILATERAL AND MULTILATERAL MILITARY AND SECURITY TREATIES BETWEEN THE UNITED STATES AND THE LATIN AMERICAN STATES, THE "RETURN OF TERRITORY

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OCCUPIED BY U.S. MILITARY BASES" IN LATIN AMERICA AND THE

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DISMANTLING OF THESE BASES, THE TERMINATION OF "MILITARIST AND AGGRESSIVE" POLICIES IN LATIN AMERICA MADE POSSIBLE BY THE U.S. "COLONIAL PRESENCE," AND THE ENDING OF THREATENING U.S. MILITARY MANEUVERS AND EFFORTS TO CREATE INTERVENTION FORCES IN THE HEMISPHERE. END SUMMARY.

2. (C) THE CUBAN NOTE, INEXPLICABLY DATED DECEMBER 29, 1979, WAS DELIVERED TO OPANAL BY THE CUBAN EMBASSY IN MEXICO CITY IN THE SECOND WEEK OF MARCH.

DELIVERY OF THE NOTE MAY HAVE BEEN HELD UP AS A RESULT OF THE FUROR OVER THE SOVIET AFGHAN INVASION.) THE CUBANS REQUEST THAT THE TEXT OF THE NOTE BE CIRCULATED TO ALL TREATY OF TLATELOLCO SIGNATORIES. (DISTRIBUTION WILL BE MADE THE WEEK OF MARCH 17.)

3. (C) THE CUBAN NOTE RESPONDS TO THE CALL BY THE OPANAL GENERAL CONFERENCE IN QUITO, APRIL 14-17, 1979, FOR CUBAN ADHERENCE TO THE TREATY OF TLATELOLCO.

THE CUBAN NOTE CONSTITUTES THE FIRST INSTANCE IN WHICH HAVANA HAS FORMALLY COMMUNICATED ITS CONDITIONS FOR ADHERING TO THE TLATELOLCO TREATY. GIVEN THE FAR-REACHING NATURE OF HAVANA'S STATED CONDITIONS, WHICH GO BEYOND ANYTHING THAT COULD REASONABLY BE ACHIEVED EVEN IN THE UNLIKELY EVENT OF A U.S.-CUBAN BILATERAL RAPPROCHEMENT.

OPINED THAT CUBA WISHED TO SEND A CLEAR MESSAGE OF INTRANSIGENCE TO THE OTHER LATIN AMERICAN STATES.

(INTERESTING CONTRAST BETWEEN THE TONE OF THE CUBAN NOTE AND MOSCOW'S PRAISE OF THE TREATY OF TLATELOLCO AT THE FEBRUARY VIENNA INFCE REVIEW.)

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4. (LOU) INFORMAL TRANSLATION OF TEXT OF THE CUBAN NOTE (WHICH WILL BE POUCHED TO ARA/CCA--MYLES FRECHETTE) FOLLOWS:

5. (LOU) BEGIN TEXT. THE EMBASSY OF THE REPUBLIC OF CUBA PRESENTS ITS COMPLIMENTS TO THE SECRETARY-GENERAL OF THE ORGANIZATION FOR THE PROHIBITION OF NUCLEAR WEAPONS IN LATIN AMERICA (OPANAL) AND HAS THE HONOR TO REFER TO RESOLUTION 120 (VI), ENTITLED "STATUS OF THE

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TREATY AND ITS ADDITIONAL PROTOCOLS, - ADOPTED IN THE SIXTH ORDINARY PERIOD OF SESSIONS, HELD IN THE CITY OF QUITO, APRIL 24-27 OF THIS YEAR, WHICH IN ITS OPERATIVE PARAGRAPH TWO RESOLVES: "TO REQUEST THAT THE GOVERNMENT OF CUBA EXAMINE THE POSSIBILITY OF INTEGRATING ITSELF INTO THE NUCLEAR-WEAPONS FREE ZONE WHICH THE TREATY OF TLAHELCO ESTABLISHES."

6. (CLOU) THE EMBASSY OF THE REPUBLIC OF CUBA, PURSUANT TO INSTRUCTIONS RECEIVED FROM THE MINISTRY OF FOREIGN RELATIONS, HAS THE HONOR TO INFORM YOU THAT:

A. THE GOVERNMENT OF THE REPUBLIC OF CUBA, IN ACCORDANCE WITH THE WISHES AND INTERESTS OF THE CUBAN PEOPLE IN WORKING AND LIVING IN CONDITIONS OF A LASTING AND DIGNIFIED PEACE, BASED ON RESPECT FOR THE INDEPENDENCE AND SOVEREIGNTY OF PEOPLES AND THEIR RIGHT TO SELF-DETERMINATION, HAS REPEATEDLY MADE PUBLIC ITS SUPPORT FOR THE ACHIEVEMENT OF THE OBJECTIVES OF DISARMAMENT, AND AMONG OTHER THINGS FOR THE ESTABLISHMENT OF ZONES EFFECTIVELY FREE OF NUCLEAR WEAPONS, IN REGIONS WHERE IT IS CONVENIENT AND THEY (NUCLEAR-WEAPONS FREE ZONES) ARE ESTABLISHED

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FM AMEMBASSY MEXICO

TO SECSTATE WASHDC PRIORITY 4290

INFO USINT HAVANA

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TAKING INTO ACCOUNT THE LEGITIMATE INTERESTS AND POSITIONS  
OF ALL THE STATES INCLUDED IN THEM.

B. THE GOVERNMENT OF THE REPUBLIC OF CUBA, THROUGH ITS  
REPRESENTATIVES, WORKED ACTIVELY IN THE TENTH SPECIAL  
SESSION OF THE UN GENERAL ASSEMBLY ON DISARMAMENT (SSOD)  
PARTICIPATING IN THE CONSENSUS ON THE FINAL DOCUMENT,  
IN WHICH IT IS STATED THAT, "THE ESTABLISHMENT OF  
NUCLEAR-WEAPONS FREE ZONES BASED ON FREELY-CONCLUDED  
AGREEMENTS BETWEEN STATES OF THE INTERESTED REGION,  
CONSTITUTE AN IMPORTANT DISARMAMENT MEASURE."

C. IN THIS REGARD, IN THE CONCRETE CASE OF LATIN AMERICA,  
IT SALUTES THE INITIATIVES DEVELOPED BY MEXICO WHICH LED  
TO CONCLUSION OF THE TREATY FOR THE PROHIBITION OF NUCLEAR  
WEAPONS IN LATIN AMERICA (THE TREATY OF TLAHELCO), AS  
WELL AS RECOGNIZING THE EFFORTS UNDERTAKEN BY OTHER  
LATIN AMERICAN COUNTRIES AIMED AT THE CREATION OF A  
NUCLEAR-WEAPONS FREE ZONE IN LATIN AMERICA, EVEN THOUGH  
THIS OBJECTIVE HAS NOT BEEN ABLE TO BE ACHIEVED IN  
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EFFECTIVE FORM.

D. THE GOVERNMENT OF THE REPUBLIC OF CUBA CONSIDERS  
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THAT THE ESTABLISHMENT OF A NUCLEAR-WEAPONS FREE ZONE SHOULD MEAN THAT THE REGION IS TRULY AND EFFECTIVELY FREE OF NUCLEAR WEAPONS, AN IDEA THAT IS ENUNCIATED IN PARAGRAPH 61 OF THE FINAL DOCUMENT (OF THE SSOD).

E. IN CALLING ATTENTION TO PARA 63(E) OF THE FINAL DOCUMENT (OF THE SSOD) WHICH POINTS EXPRESSLY TO "THE ADOPTION BY INTERESTED STATES OF ALL THE PERTINENT MEASURES TO GUARANTEE THE FULL APPLICATION OF THE TREATY FOR THE PROHIBITION OF NUCLEAR WEAPONS IN LATIN AMERICA (TREATY OF TLAHELCO), TAKING INTO ACCOUNT THE OPINIONS EXPRESSED IN THE TENTH SSOD REGARDING ADHERENCE TO THIS INSTRUMENT," THE GOVERNMENT OF THE REPUBLIC OF CUBA HAS THE HONOR TO REAFFIRM THE OPINIONS EXPRESSED ON THAT OCCASION AND WHICH IN THE JUDGEMENT OF THE GOVERNMENT OF THE REPUBLIC OF CUBA CURRENTLY IMPEDE ITS ADHERENCE TO THE TREATY:

-- THE EXISTENCE OF VARIOUS MILITARY BASES OF THE UNITED STATES, A NUCLEAR POWER, LOCATED WITHIN THE ZONE COVERED BY THE TREATY OF TLAHELCO, WHICH IS INCOMPATIBLE WITH THE DENUCLEARIZED STATUS OF THE REGION, AMONG WHICH IS INCLUDED IN CUBAN TERRITORY THE AMERICAN MILITARY BASE AT GUANTANAMO THAT HAS BEEN AND CONTINUES BEING IMPOSED ON THE CUBAN GOVERNMENT AND PEOPLE AGAINST THEIR WILL.

-- THE EXISTENCE OF AN AGGRESSIVE POLICY ON THE PART OF THE UNITED STATES, MANIFESTED IN POLITICAL, ECONOMIC, AND MILITARY ACTS, AGAINST LATIN AMERICAN  
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COUNTRIES, AS IN THE CASE OF THE CRIMINAL BLOCKADE THAT THE REPUBLIC OF CUBA HAS SUFFERED FOR ALMOST TWENTY YEARS.

-- THE EXISTENCE OF BILATERAL AND MULTILATERAL MILITARY TREATIES BETWEEN THE UNITED STATES, A NUCLEAR POWER, AND THE LATIN AMERICAN COUNTRIES, WHICH IS IN CONTRADICTION WITH THE EXISTENCE OF A NUCLEAR-FREE ZONE IN LATIN AMERICA.

AT THE SAME TIME, SUCH CONSIDERATIONS COINCIDE WITH KNOWN SITUATIONS OF RECENT MANIFESTATION:

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-- THE EXISTENCE OF MILITARY BASES IN LATIN AMERICAN TERRITORIES UNDER COLONIAL DOMINATION, AS IN THE CASE OF PUERTO RICO UNDER THE COLONIAL ADMINISTRATION OF THE UNITED STATES.

-- THE ANNOUNCEMENT BY THE UNITED STATES, A NUCLEAR POWER, OF THE PLAN TO CREATE A PERMANENT INTER-AMERICAN MILITARY FORCE, OR RAPID DEPLOYMENT FORCE, *TO OPERATE OR INTERVENE AT ANY POINT WITHIN THE* TERRITORY COVERED BY THE TREATY, AND THE INTENSIFICATION AND REINFORCEMENT OF THE AMERICAN MILITARY PRESENCE IN LATIN AMERICA, FUNDAMENTALLY IN THE CARIBBEAN, AS WELL AS THE REGULAR REALIZATION OF MILITARY MANEUVERS IN THE ZONE COVERED BY THE TREATY AND NEAR THE BORDERS OF THE LATIN AMERICAN COUNTRIES, ALL OF WHICH CREATES A FOCUS OF TENSION AND PLACES IN DANGER THE PEACE AND SECURITY OF THE REGION.

F. THE GOVERNMENT OF THE REPUBLIC OF CUBA REAFFIRMS

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THAT ONLY AFTER DISSOLUTION OF THE MILITARY AND SECURITY AGREEMENTS BETWEEN COUNTRIES OF THE REGION AND THE UNITED STATES OF AMERICA; THE RETURN OF TERRITORIES OCCUPIED BY MILITARY BASES OF THE UNITED STATES OF AMERICA AND THE DISMANTLING OF SAID BASES; THE END OF MILITARIST AND AGGRESSIVE POLICY MADE POSSIBLE BY THE COLONIAL PRESENCE IN LATIN AMERICA, PRINCIPALLY THAT OF THE UNITED STATES OF AMERICA, AND THE ABANDONMENT OF THE POLICY OF CREATING SPECIAL INTERVENTION FORCES, AS WELL AS EXECUTION OF MILITARY MANEUVERS OF FORCE AND INTIMIDATION (AIMED AT) COUNTRIES OF THE REGION, WOULD IT BECOME POSSIBLE TO NEGOTIATE THE ESTABLISHMENT OF A DENUCLEARIZED ZONE IN THE WESTERN HEMISPHERE.

7. THE EMBASSY OF THE REPUBLIC OF CUBA REQUESTS THAT THE SECRETARY-GENERAL PLEASE CIRCULATE THIS COMMUNICATION AMONG ALL SIGNATORIES TO THE TREATY AND ITS ADDITIONAL PROTOCOLS AND TAKES ADVANTAGE OF THIS OPPORTUNITY TO REITERATE TO THE SECRETARY GENERAL THE ASSURANCES OF THE HIGHEST AND MOST DISTINGUISHED CONSIDERATION. END TEXT.  
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8. COMMENT: THE CUBAN NOTE WILL CERTAINLY DISAPPOINT

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THE GOM WHICH IS PRESSING FOR FRENCH NOTIFICATION OF TLATELOLCO PROTOCOL ONE DURING PRESIDENT LOPEZ PORTILLO'S VISIT TO PARIS IN MAY AND A BRAZILIAN WAIVER TO ALLOW ENTRY INTO FORCE FOR THAT COUNTRY DURING LOPEZ PORTILLO'S SCHEDULED JULY VISIT. THE SOVIET REACTION IS ALSO OF SOME INTEREST SINCE THE CUBAN NOTE COULD BE READ AS AN IMPLICIT REBUKE OF SOVIET SIGNATURE AND RATIFICATION OF TLATELOLCO PROTOCOL II. IN LIGHT OF THE CUBAN NOTE, WE WOULD EXPECT THAT THE GOM AND OTHER STATES OF THE REGION WOULD BECOME INCREASINGLY INTERESTED IN THE STATE OF SAFEGUARD NEGOTIATIONS ON THE SOVIET-SUPPLIED NUCLEAR POWER PLANT BEING CONSTRUCTED NEAR CIENFUEGOS, CUBA. (DRAFTED: JON D. GLASSMAN) PERCH

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